ESSENTIAL REFERENCE PAPER 'B'

CARDBOARD IN THE ORGANIC WASTE STREAM (RECYCLING OPTIONS)

IMPLICATIONS OF MAIN OPTIONS (NON-FINANCIAL)

	Option	Implications	Risks	Costs
1	Do nothing Continue to allow residents to include all card in the Brown Bin	IVC plant cannot continue to process the volume of card received. Fails to meet regulatory standards for the process and / or the product	IVC contracts fail resulting in no outlet for organic waste. All Brown Bin waste sent to landfill at a cost of c.£0.5m to County Council. Significant reputational damage. Reduction in EHC's recycling rate from 48% to under 20% if organic waste were sent to landfill for an extensive period.	No immediate operational costs for EHC although payments from County Council under the alternative financial model for landfill diversion (c.£270k in 2013/14) would be substantially reduced if organic waste were sent to landfill for an extensive period.
2	Require residents to put card in the Black Bin	No additional contract collection resources required. Bin capacity issues for some residents that have a lot of card and a full Black Bin Increase in complaints.	Problems with side waste, 'crocodile bins', and possible short term fly tipping, dissatisfaction with Council. Possible increase in recycling arising from residents seeking to make more space in Black Bin to accommodate card. Likely continued contamination of the Brown Bin unless enforced.	No additional contract costs for collection. Possible increase in street cleansing costs. Possible need for additional publicity depending upon level of understanding and compliance with the change. Possible impact on payments under the alternative financial model, but difficult to

			Potential fall in public satisfaction with recycling services	quantify.
3	Card moved to Black Bin / Card Bring Banks introduced Residents required to cease putting all card in the Brown Bin and either take it to Bring Banks or place in the Black Bin. This would be enforced after a transition period. Existing Paper Bring Banks converted to Paper and Card	No additional contract collection resources required. Bin capacity issues for some residents that have a lot of card and a full Black Bin Increase in complaints Positive message that card can be recycled, which is better for the environment than composting it.	Problems with 'side waste', 'crocodile bins', and possible short term fly tipping – though less than option 2, Possible dissatisfaction with Council. Possible increase in recycling arising from residents seeking to make more space in Black Bin to accommodate card. Likely continued contamination of the Brown Bin unless enforced.	No additional contract costs for kerbside collection. Possible increase in street cleansing costs. Possible need for additional publicity depending upon level of understanding and compliance with the change.
			Potential fall in public satisfaction with recycling services	Additional cost of converting Bring Banks to paper and card
4	Card moved to Dry Recycling Service (Green Boxes) mixed with cans, plastics and glass. Residents required to cease	Reduction in card at IVC plants ensures they can operate effectively. Risk of failure reduced.	Residents dissatisfied that they need to cut up larger card items to make them fit in the Green Box (vehicles cannot accommodate large cardboard	Additional collection resources required to accommodate increase in dry recyclable stream.
	putting all card in the Brown Bin and place in Recycling Box co- mingled with other materials or put in the Black Bin.	Significant education and publicity campaign required to explain reasons. Positive message that it is	Recycling performance may fall as larger card items placed in Black Bin	Publicity cost and temporary additional staff costs Capital costs of
	Removal from the Brown Bin would be enforced after a transition period.	better for the environment if card is recycled rather than composted.	Possible increase in litter if card left by Green Box or Black Bin.	providing additional boxes upon request. Loss in income from
	Larger card items would need to be flattened and cut up to fit	No loss in paper income from mixing with card. Smaller loss	Likely continued contamination of the Brown Bin unless	mixing card with cans, plastics

	the Green Box. Paper and Card Bring Banks could also be introduced for larger card items	in income from commingling card with other dry recyclables Short term increase in complaints from householders that produce a lot of card Positive message that card can be recycled, which is better for the environment than composting it.	enforced.	Possible increase in income from County Council under the alternative financial model for taking card out of organic waste.
5	Change service to wheeled bins for all dry recycling (except paper) Residents are provided with a new wheeled bin for dry recyclables, including cardboard. Paper is kept separate and collected in the existing blue box Removal from the Brown Bin would be enforced after a transition period.	Reduction in card at IVC plants ensures they can operate effectively. Risk of failure reduced. Significant education and publicity campaign required to explain reasons for change. Positive message that card can be recycled, which is better for the environment than composting it. No loss in paper income from mixing with card. Significant growth in recycling over time as commingled systems are easier for residents and other materials can be added. Council's recycling rate likely to increase by 4%	Significant change in operational arrangement (new rounds, new vehicles) Some residents will be unhappy at having three wheeled bins and a box. (Others may prefer it). Volatility of material markets present risks to budgets if prices go down over the life of the investment in new vehicles.	Additional contract costs Publicity cost and temporary additional staff costs (recycling advisors) Additional income from extra recycling generated Capital costs of providing new vehicles if funded by EHC OR additional contract costs if vehicles funded by contractor Capital costs of new bins